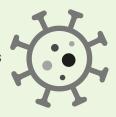
HEINRICH BÖLL STIFTUNG WASHINGTON, DC THINGS TO KNOW ABOUT CLIMATE FUNDS UPDATE **ADAPTATION** MULTILATERAL CLIMATE FUNDS MITIGATION REDD+ HBS10TTKACF2021 SERIES 2021 CLIMATE FINANCE 336 🚞 Using Climate Funds Update <u>data collated</u> from the major multilateral climate funds that are designed to help developing countries address K the challenges of climate change 🐝

## THE GREEN CLIMATE FUND

**PUSHED ON WITH PROJECT APPROVALS** 

In spite of the COVID-19 pandemic complicating in-person processes for approving climate finance



2020 SAW CLIMATE FINANCE APPROVALS OF

**USD 3.4 BILLION** 

by major multilateral climate funds for **220 PROJECTS AND PROGRAMMES** across **151 COUNTRIES**.



# THE GREEN CLIMATE FUND

(GCF), now in its first replenishment phase (GCF-1, 2020-2023), is responsible for the increase in approvals in recent years, and its cumulative approvals of

USD 7.4 BILLION, including more than

### USD 2.2 BILLION

for 2020, now dwarf other major multilateral climate funds.

**Mitigation** 

**Cross-cutting** 

Adaptation

**REDD+** 

### IN 2020

#### **USD 1.6 BILLION**

was approved by multilateral climate funds for MITIGATION PROJECTS in developing countries.

The **GCF** approved over **USD 1 BILLION**, with the remainder coming from the Clean Technology Fund (CTF) dedicated private sector programme, the GEF-7 Trust Fund, and the Scaling Up Renewable Energy Program in Low-income Countries (SREP).

**USD 309 MILLION** 

was approved for projects with REDD+ in 2020.

#### **USD 894 MILLION**

was approved for projects concurrently supporting adaptation and mitigation, or CROSS-CUTTING, showing an increasing share of such multi-purpose proposals over the last few years, especially in the GCF and the Global Environment Facility (GEF).

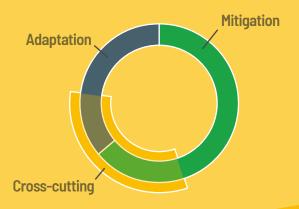
### **USD 586 MILLION**

was approved for **ADAPTATION PROJECTS** (at face value) in 2020.

## **CROSS-CUTTING FINANCE**

GCF accounted for 57% in 2020

While the GCF determines the exact amount of each project credited to the component themes



other funds do not, complicating the pursuit of 'balance' between adaptation and mitigation finance.



## **AGRICULTURE AND FORESTRY**

236

SAW THE MOST ADAPTATION FINANCE APPROVALS

In 2020

40%

of approved **ADAPTATION FUNDING** 

from multilateral climate funds was directed at the AGRICULTURE,

FISHERIES AND FORESTRY sector with a heavy focus on food security and acknowledgement of support needed for rural communities.



AGRICULTURE, FORESTRY AND FISHERIES



MULTISECTOR projects followed, illustrating the prioritisation of comprehensive, not compartmentalised, adaptation approaches and how inseparable adaptation activities are from general development and economic growth pathways.



**OTHER** 

**MULTISECTOR** 



DISASTER
PREVENTION AND
PREPAREDNESS

WATER SUPPLY AND SANITATION

60

While the WATER SUPPLY.

SANITATION, AND HYGIENE SECTOR (WASH) is receiving

climate finance, wider flows

resources management and water supply and sanitation

are dominated by large

infrastructure for water

(Mason et al., 2020).

GENERAL ENVIRONMENT PROTECTION

Multilateral climate funds are, however, increasingly making approvals to address rural and communityscale water and sanitation adaptation challenges.



13

OTHER
SECTORS
COMBINED

**USD MILLION** 

## **RENEWABLE ENERGY AND ENERGY EFFICIENCY**

**CONTINUE TO DOMINATE MITIGATION SECTOR APPROVALS** 

In 2020

30 of 51

NEWLY-APPROVED

MITIGATION projects from multilateral climate funds are in the energy sector, accounting for over a third of the total approval amount.

This captures RENEWABLE ENERGY, ENERGY EFFICIENCY, and ENERGY GENERATION AND DISTRIBUTION

efforts at many different scales, including decentralised and distributed, and reflects the need for energy transition to low-emission alternatives across sectors and communities in many countries.

**ENERGY EFFICIENCY, ENERGY GENERATION.** 

RENEWABLE ENERGY

**INDUSTRY** 

Approvals targeting the INDUSTRIAL SECTOR

were close to matching energy project approval amounts in 2020, primarily as a result of TWO LARGE GCF PROJECTS



une project aims to facilitate a transformational shift in ENERGY-INTENSIVE INDUSTRY, AGRIBUSINESS, AND MINING practices in Kazakhstan, Jordan, Tunisia, Armenia, Uzbekistan, Morocco and Serbia.



The other project seeks to promote large-scale adoption of energy saving technologies and equipment for the TEXTILE AND GARMENT SECTORS of Bangladesh.







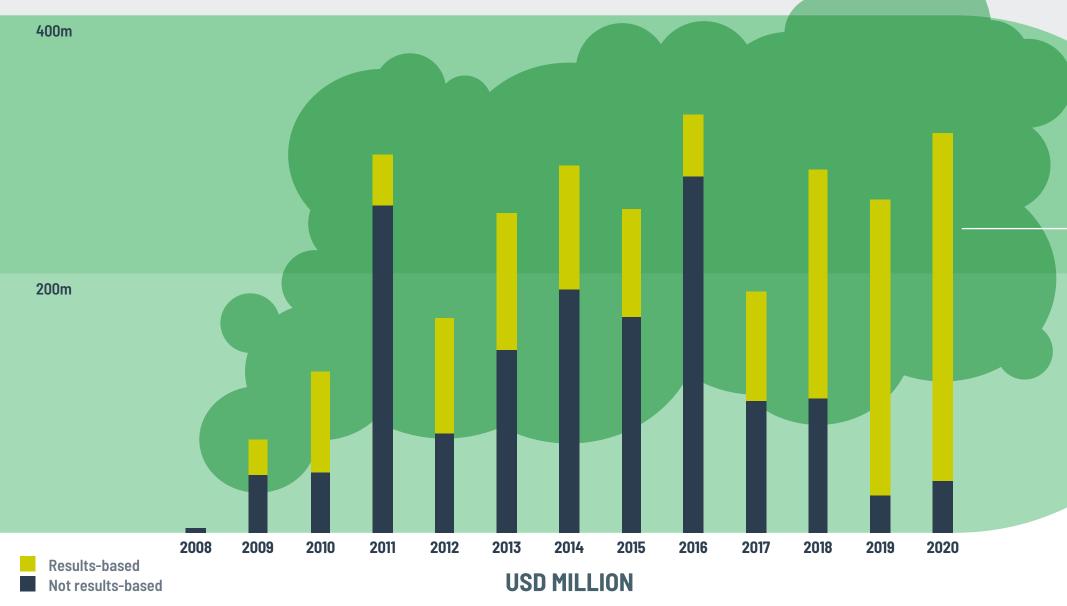


**USD MILLION** 



### **REDD+ FINANCE RECEIVED A LARGE BOOST**

FROM THE GREEN CLIMATE FUND



In 2020 approvals by multilateral climate funds for reducing emissions from deforestation and forest degradation, forest conservation, sustainable forest management and the enhancement of forest carbon stocks (REDD+) rose to

### **USD 309 MILLION**

This is an increase over the previous **FIVE-YEAR** average of

### **USD 263 MILLION**

The GCF is responsible for 87% of the 2020 figure, approving FOUR PROJECTS under its dedicated REDD+ results-based payments programme, bringing the total to

#### **EIGHT PROJECTS**

#### **USD 497 million**

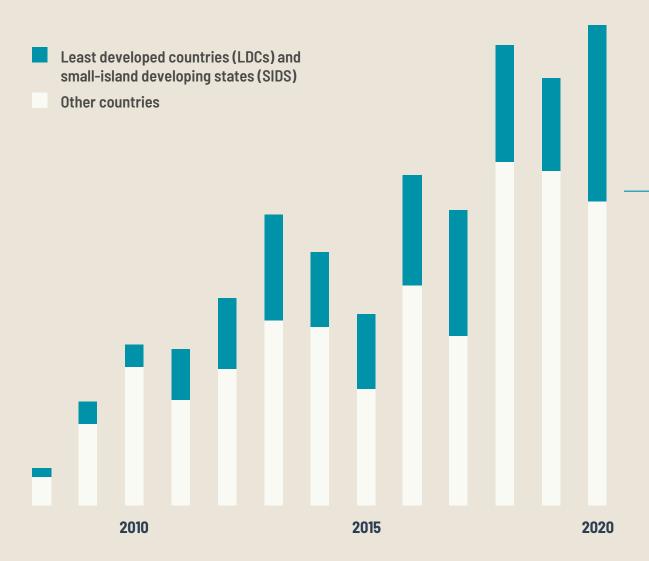
in approval amounts.

This exhausts the USD 500 MILLION envelope for the pilot programme, raising questions about its continuation and scale in the future.

These projects, not without criticism, reflect the largest efforts to date to support developing countries' move beyond REDD+ readiness to emission reductions with payments based on verified results.

## **CLIMATE FINANCE TO LDCs AND SIDS**

HOVERS AT AROUND A THIRD OF ALL APPROVALS





together amounted to



30% LDCs 7% SIDS

Likely below the share of approvals that LDCs and SIDS SHOULD capture given their climate vulnerability and capacity constraints.

#### **RING-FENCING**

funding for these country groups, as the GCF does for adaptation, supports their prioritisation under Article 9 of the Paris Agreement.

#### GRANTS

#### IN 2019

funding approved for LDCs and SIDS by multilateral climate funds was largely grant based

IN 2020 this share fell to





## in light of LARGE CONCESSIONAL LOANS

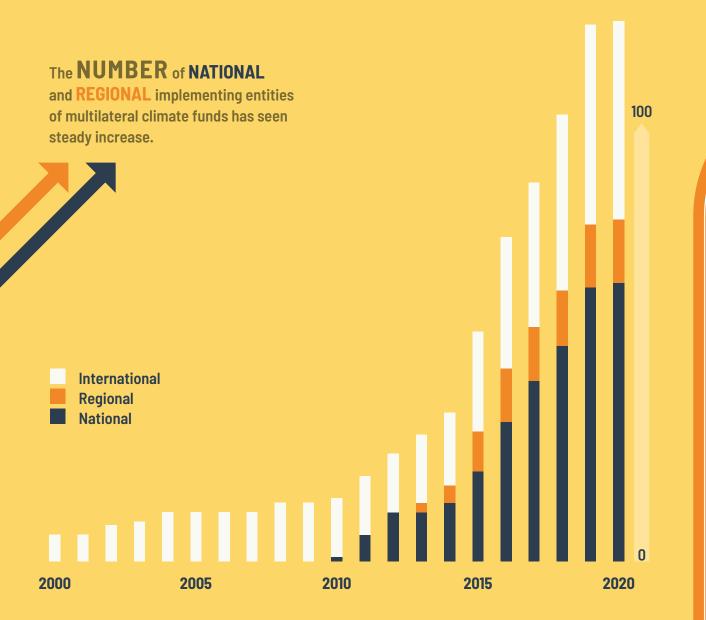
as part of mitigation projects approved by the GCF and CTF in LDCs and SIDS.

THESE LOANS ARE BEING PROMULGATED IN THE FACE OF COUNTRIES' GROWING DEBT DISTRESS IN THE WAKE OF THE COVID PANDEMIC.



## GROWING NUMBER OF NATIONAL AND REGIONAL IMPLEMENTING ENTITIES

RECEIVE ONLY A FRACTION OF APPROVED CLIMATE FINANCE





#### **FAST-TRACK**

accreditation, direct access, simplified approval processes, and readiness programmes of the funds have supported this growth in the hopes of increasing country ownership and aligning climate finance with national priorities.

The GCF 63% of all NEW national and regional implementing entities accredited by multilateral climate funds since 2015.



The **ADAPTATION FUND** and **GEF** have also made efforts to increase the number of national and regional accredited entities.





## CLIMATE FINANCE READINESS FUNDS ARE SCALING UP

MAINLY THROUGH THE GREEN CLIMATE FUND

# The GCF and ADAPTATION FUND

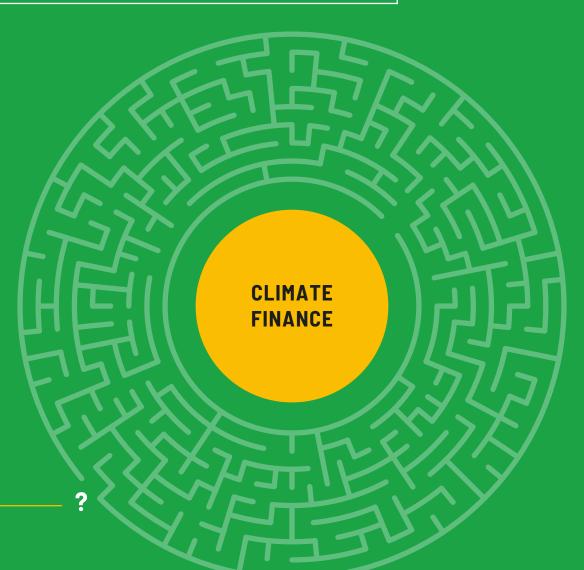
had collectively approved



(with the GCF providing 99% of this funding) by the end of **2020** for activities across

139 COUNTRIES and TERRITORIES

to build the capacity
of institutions to
finance and oversee the
implementation of climate
action or climate
finance 'readiness'
(Adaptation Fund, 2021;
GCF, 2021).



ON ACCESS TO MULTILATERAL CLIMATE FUNDS,

but have since reacted to now

SUPPORT PLANNING, POLICY, AND REGULATORY REFORMS TO FACILITATE WIDER ACCESS TO CLIMATE FINANCE, INCLUDING PRIVATE FINANCE FLOWS THAT SUPPORT CLIMATE ACTION

The **GEF** also provides support for enabling activities but these are not earmarked as readiness.

## THE GENDER-RESPONSIVENESS

OF CLIMATE FINANCE REMAINS A WORK IN PROGRESS

Numerous decisions by the Conference of Parties (COP) have emphasised that EFFECTIVE CLIMATE ACTION requires a GENDER-RESPONSIVE APPROACH in Paris Agreement implementation (Schalatek, 2020).

**Cancun Agreement acknowledges** gender equality and effective participation of women are critical in climate action.

2010

**GEF puts in** place a Policy on

**Gender Equality.** 

2013

**Initial Climate Investment** Funds (CIFs) gender review finds significant gender integration challenges.

**Lima Work Programme on** Gender enhanced how gender issues were addressed in the **UNFCCC** process.

2015

2014

New gender focal point in **CIF Administrative Unit to** oversee implementation of initial CIF Gender **Action Plan.** 

Multilateral climate funds of the UNFCCC **Financial Mechanism must include** information on the integration of gender considerations in all aspects of their work in their annual reports to the COP.

> In Bonn, a Gender Action plan was approved with UNFCCC-wide priority targets for 2020 including for gender-responsive finance.

> > 2018

GCF approves revised gender policy and new gender action plan; CIFs approve CIF Gender Action Plan Phase 3.

2019

**Enhanced Lima Work** 

Programme on Gender and

**Gender Action Plan aims for** 

more gender responsiveness

implementation of the Paris

Agreement and its monitoring.

in the UNFCCC and in the

**GEF** approves a Gender Implementation Strategy; new CIF Gender Policy introduces a governance framework for gender integration in the CIFs.

Adaptation Fund provides additional guidance to accredited entities on gender responsiveness of projects; GEF revises its Policy on Gender Equality whereby all implementing agencies are assessed with compliance for gender mainstreaming.

MULTILATERAL climate funds are increasingly **MAINSTREAMING GENDER into upstream governance** and operations.

However, there remains LITTLE BEST PRACTICE on gender-responsive budgeting for climate action. This suggests a focus on OUALITY-AT-ENTRY project consideration and approval - rather than on QUALITY-IN-IMPLEMENTATION - monitoring and reporting of gender efforts and outcomes.

**GCF** starts funding operations with a gender policy and initial gender action plan in place; **GEF** approves a Gender

2016 2017

**Adaptation Fund gender** policy and action plan put in place; CIFs approve CIF Gender

**Action Plan Phase 2.** 

**Equality Action Plan.** 

**MULTILATERAL CLIMATE FUNDS** 

# **FUNDS STILL NEED TO**

## REPORT THEIR IMPACTS MORE TRANSPARENTLY

**TOTAL CLIMATE FINANCE APPROVAL FIGURES TELL US LITTLE ABOUT HOW EFFECTIVE THIS FINANCE IS** 

**ACTUAL IMPACTS** reported across the major multilateral climate funds in 2020 include 36 MILLION beneficiaries of adaptation funding and 1.6 MILLION beneficiaries of mitigation finance. Cross-cutting funding by the GCF reaches another 10 MILLION beneficiaries.

> Together funds report emission reductions of 62 Mt of CO<sub>a</sub>e annually.

**ADAPTATION FUND** 

Portfolio level

actual impacts

not reported in

comparable

format

**DEVELOPED COUNTRY FUND** 

**LEAST** 

**15.7 MILLION** direct beneficiaries with reduced vulnerability to climate change

direct beneficiaries with reduced vulnerability to climate change

**SPECIAL CLIMATE CHANGE** 

5.7 MILLION

**PILOT PROGRAM FOR CLIMATE FUND RESILIENCE** 

 $0.1\frac{2}{2}$ 

14.6 MILLION direct beneficiaries

4 583 GWh annual energy savings

13.6 Mt CO<sub>2</sub> eq reduced annually (63.7 Mt CO<sub>2</sub> eq reduced cumulatively)

**CLEAN TECHNOLOGY FUND** 

2008

0.29 MILLION people per day using low-carbon public transport

5,700 MW installed capacity for renewable energy

> 116,089 MWh annual electricity output from renewable energy

> > 764 MW installed capacity 0.044 MILLION Mt CO, eq reduced annually

**SCALING UP RENEWABLE** 

**ENERGY PROGRAME IN** 

**LOW-INCOME COUNTRIES** 

**0.35 MILLION** beneficiaries with

improved access to electricity

**0.9 THOUSAND** businesses with

improved energy access



**FOREST** 

**INVESTMENT PROGRAM** 

2009

0.98 MILLION direct beneficiaries with livelihood co-benefits

> 18.7 Mt CO, eq reduced



**GREEN CLIMATE FUND** 

2015

10 MILLION

direct and indirect

annual beneficiaries

48 Mt CO, eq

reduced annually

**GLOBAL ENVIRONMENT** 

1991

**FACILITY** 

Portfolio level actual impacts not reported in

comparable format

**Cross-cutting** Mitigation Adaptation

**HOWEVER, FUNDS ARE** STILL NOT USING THE **SAME METRICS OR METHODS TO ASSESS** THEIR IMPACT

Monitoring beneficiaries of adaptation finance directly or indirectly accurately is a challenge and hard to verify, few funds are reporting gender disaggregated data, and the timeline for which emission reductions will be achieved is not clear as project duration varies widely.

#### 10 THINGS TO KNOW ABOUT CLIMATE FINANCE IN 2021

**Charlene Watson and Liane Schalatek** 

#### **REFERENCES**

Adaptation Fund (2021). *Readiness Grants*. Available at: https://www.adaptation-fund.org/readiness/readiness-grants/

Green Climate Fund (GCF)(2021). Country Readiness. Available at: https://www.greenclimate.fund/readiness

GCF (2020). Consideration of funding proposals. Document GCF/B.27/02/Trb.03, Figure 11. Available at: https://www.greenclimate.fund/sites/default/files/document/gcf-b27-02-rev03.pdf

Mason, N., Pickard, S., Watson, C., Klanten, B. and Calow, R. (2020) Just add water: a landscape of climate finance for water. ODI and WaterAid. Available at: https://washmatters.wateraid.org/sites/g/files/jkxoof256/files/just-add-water-a-landscape-analysis-of-climate-finance-for-water.pdf

Schalatek, L. (2020). 'Gender and Climate Finance'. Climate Finance Fundamentals. HBS and ODI. Available at: https://us.boell.org/en/2020/12/11/climate-finance-fundamentals-10-gender-and-climate-finance

#### **ACKNOWLEDGEMENTS**

The authors are grateful for valuable insights and review from Erika Lennon (Center for International Environmental Law), Joe Thwaites (World Resources Institute) and Tara Daniel (Women's Environment and Development Organization). All errors and omissions remain the authors' own. Further gratitude is extended to Steven Dickie for thoughtful design of the 10 Things.

© HBF 2021. CC BY-NC 4.0.

**CLIMATEFUNDSUPDATE.ORG** 



Heinrich Böll Stiftung Washington, DC 1432 K Street, NW | Suite 500 | Washington DC 20005 | USA Tel:+1 202 462 7512